NOTICE: This is an unofficial transcript of the portion of the Public Company Accounting Oversight Board's Investor Advisory Group meeting on March 28, 2012 that relates to the Board's Concept Release on Auditor Independence and Audit Firm Rotation. The other topics discussed during the March 28, 2012 meeting are not included in this transcript excerpt.

The Public Company Accounting Oversight Board does not certify the accuracy of this unofficial transcript, which may contain typographical or other errors or omissions. An archive of the webcast of the entire meeting can be found on the Public Company Accounting Oversight Board's website at: http://pcaobus.org/News/Webcasts/Pages/03282012_IAGMeeting.aspx

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PUBLIC COMPANY ACCOUNTING OVERSIGHT BOARD

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MEETING

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WEDNESDAY MARCH 28, 2012

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The Investor Advisory Group met in the Mount Vernon Room in the Madison Hotel, 1117 15th Street, N.W., Washington, D.C., at 9:00 a.m., Steve Harris, PCAOB Board Member, presiding. PCAOB BOARD OF DIRECTORS JAMES R. DOTY, Chairman LEWIS H. FERGUSON, Board Member JEANETTE M. FRANZEL, Board Member JAY D. HANSON, Board Member STEVEN B. HARRIS, Board Member

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SECURITIES AND EXCHANGE COMMISSION ELISSE WALTERS, Commissioner BRIAN CROTEAU, Deputy Chief Accountant

MIKE STARR, Deputy Chief Accountant

INVESTOR ADVISORY GROUP

BRANDON BECKER, Executive Vice President and Chief Legal Officer, TIAA-CREF

KELVIN M. BLAKE, Investment Advisor/Broker-Dealer Unit Chief and Assistant Attorney General, Division of Securities of the State of Maryland JOSEPH V. CARCELLO, Ernst & Young Professor, Department of Accounting and Information Management, and Co-Founder and Director of Research, Corporate Governance Center, University of Tennessee

NORMAN J. HARRISON, Senior Managing Director, FTI Consulting

MICHAEL J. HEAD, Managing Director of Corporate Audit, TD Ameritrade Holding Corporation

BONNIE HILL, President, B. Hill Enterprises LLC, Co-Founder, Icon Blue, Inc.

BARBARA L. ROPER, Director of Investor Protection, Consumer Federation of America DAMON A. SILVERS, Director of Policy and Special Counsel, AFL-CIO

ANNE SIMPSON, Senior Portfolio Manager, Global

Equity, California Public Employees' Retirement System (CalPERS)

TONY SONDHI, President, A.C. Sondhi &

Associates, LLC

JUDGE STANLEY SPORKIN, Retired

ROBERT M. TAROLA, President, Right Advisory

LYNN E. TURNER, Managing Director, LitiNomics and former SEC Chief Accountant

ANN YERGER, Executive Director, Council of

Institutional Investors

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1	much appreciate the effort that has gone into
2	each of the panel presentations. I know how
3	much work it has been throughout, and we are
4	three for four, and I know that we are going
5	to be four for four in 15 minutes.
6	So I would like to take a 15-
7	minute break and convene back here promptly at
8	3:30.
9	Thank you.
10	(Whereupon, the above-entitled
11	matter went off the record at 3:14 p.m., and
12	resumed at 3:31 p.m.)
13	MR. HARRIS: Saving the least
14	controversial until last, our final
15	presentation is by the Working Group that has
16	been examining auditor independence,
17	objectivity, and professional skepticism.
18	Barbara Roper led this Working Group and
19	members included Kelvin Blake, Judge Sporkin,
20	Eric Vincent, and Meredith Williams. Barbara,
21	thank you very much and take it away.
22	MS. ROPER: Sure. So, obviously,

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1	this is a natural segue from our last panel,
2	which dealt with a number of issues that
3	relate to independence. And just in preparing
4	this presentation we took sort of we did
5	not come here with specific recommendations on
6	the policy proposals that are before the
7	Board. Instead, we thought we'd take a
8	historic look at the issues as they've
9	developed over the years and how that informs
10	a discussion about the proposals that the
11	Board is considering, so open that up to get
12	a broader set of viewpoints in the second
13	half.
14	So, I thought it was useful to
15	start with a reminder. We throw around this
16	word about auditor independence. What's the
17	basis for that? And the Supreme Court decision
18	in United States v. Arthur Young says, "This
19	public watchdog function demands that the
20	accountant maintain total independence from
21	the client at all times and requires complete
22	fidelity to the public trust."

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1	And one of the things that struck
2	me as we talk about these issues about
3	independence is how far we are from that
4	ideal. I mean, even in the strongest, sort of
5	most extreme proposals in this area, no one is
б	really talking in any meaningful way about
7	getting to total independence from the audit
8	client at all times. So, I think that's worth
9	keeping in mind as we consider these issues.
10	Second, when the SEC was updating
11	its auditor independence standards in 2000,
12	one of the things it talked about why
13	independence matters. Why do we care? And
14	they talk about two goals; one is to foster
15	high-quality audits by minimizing the
16	possibility that any external factors will
17	influence an auditor's judgment. And it seems
18	to me that when we talk about this issue we
19	spend a lot of time, I think appropriately,
20	focused on this issue of: will the reforms
21	we're discussing lead to higher quality
22	audits?

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1	But the other related goal that
2	the Commission talked about is to promote
3	investor confidence in the financial
4	statements of public companies. Investors are
5	more likely to invest and pricing is more
б	likely to be efficient the greater the
7	assurance that the financial
8	information disclosed by issuers is reliable.
9	And I think, again, it's worthwhile as we're
10	thinking about that to ponder how confident do
11	we think investors are today in the
12	reliability of the financial statements in the
13	independence of the audit, because that
14	matters, independent of the issue of audit
15	quality.
16	And then just more generally,
17	taking this issue one step forward, why
18	independence matters. In sort of a fundamental
19	way, the audit has no value if it's not
20	independent. You know, if it's just another
21	set of eyes confirming management's view, they
22	have we have sort of an internal financial

Page 302 reporting function at companies to provide 1 2 that. We look to the auditor to provide an outside objective, skeptical view of that 3 information. And that has become more 4 5 important, not less, as we move to more 6 principles-based standards, greater reliance 7 on judgment. 8 And, yet, we have this basic 9 conflict in the business model, the client

10 pays business model, that says, in essence, we've decided we're not going to have a truly 11 12 independent audit, so the auditor independence rules are really designed simply to minimize 13 the conflict, mitigate its effects and promote 14 objectivity and professional skepticism in the 15 conduct of the audit. And so really, 16 17 independence, in my view, at least, is sort of a means towards an end. It is the role of 18 19 independence in promoting that professional 20 skepticism that's what we're really talking 21 about here.

> Neal R. Gross & Co., Inc. 202-234-4433

In looking back over this issue,

22

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1	one of the things that struck me is just how
2	long we have been having various different
3	versions of this debate. So, 1977, in the wake
4	of the scandals at Penn Central, you have
5	Senator Lee Metcalf and his Subcommittee
6	publishing a report in which they express
7	grave concern over the alarming lack of
8	independence shown by the large accounting
9	firms. And in that, they discuss both the
10	issue of non-audit services and the long
11	tenure of audit engagements.
12	There was at about that same time,
13	I don't have a slide on this, but at about
14	that same time, so Congressman Dingell was
15	having hearings in the House Financial I
16	mean, the House Energy and Commerce Committee
17	about auditor conflicts.
18	There was an up-and-coming young
19	man who gave a speech at the American
20	Accounting Association at that time in which
21	he talked about the need for realism in
22	financial statements. Stanley Sporkin talked

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1	about how the accounting literature is now
2	replete with cases where the independent
3	auditor simply ignored facts which they knew
4	or were readily available to them, and one of
5	his ultimate recommendations was that in all
6	instances, an accountant should maintain a
7	healthy skepticism. So, that was 1982.
8	So, when this came up at the SEC
9	in response, in part, to the hearings that
10	Congressman Dingell had been holding, the SEC
11	actually issued a report in 1994 indicating
12	that they didn't think any fundamental changes
13	were needed at that time. But what you see
14	soon after that is, you know, a real change in
15	attitude at the SEC, and evidence of growing
16	concern at the Agency, so that in 1998, I
17	think Lynn referred to this earlier, you have
18	the numbers game speech that Arthur Levitt
19	gave. And what he was talking about there
20	it's actually not primarily on accounting.
21	He's talking about the pressure that companies
22	were feeling to make the numbers in terms of

1earnings estimates, in a market where missing2the numbers by a penny or two could have3dramatic consequences for companies.4He talked about a game of nods and5winks between corporate managers, auditors,6and analysts in which the zeal to satisfy7consensus earnings estimates and project a8smooth earnings path, wishful thinking may be9winning the day over faithful representation.10And then there's another change11directly related to what we were talking about12earlier that started to occur over the 1990s,13and that was the growing importance of14consulting services within the audit firms.15The consulting services were both becoming16more important to the bottom lines of the17audit firms during that period, and to18individual auditors' compensation and19so, you saw a progression from21where 1991 you had consulting revenues just 13		
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21 where 1991 you had consulting revenues just 13	19	advancement within the firm.
	20	So, you saw a progression from
	21	where 1991 you had consulting revenues just 13
22 percent of total revenues. By 1999, for the	22	percent of total revenues. By 1999, for the

	Page 306
1	Big Five firms, consulting services accounted
2	for roughly half the revenues. And you would
3	see this play out in some fairly dramatic ways
4	with specific audit clients.
5	There was a 2001 report which said
6	that, as a general rule, companies were paying
7	\$2.69 in consulting service fees for every
8	\$1.00 they were paying in audit fees, but at
9	certain companies you see this much more
10	dramatic skewing. And you can see some of the
11	examples here; KPMG's audit of Motorola, \$3.9
12	million for the audit, \$62.3 million for other
13	services.
14	And, obviously, these were the
15	extreme examples but they weren't isolated
16	examples. There were actually a fairly
17	surprising number that had sort of this
18	dramatic skewing between the role of the audit
19	and the role of the consulting services.
20	And at that time, Arthur Wyatt,
21	who had been with Arthur Andersen for years
22	gave a speech at the AAA Conference in 2003.

Page 307 1 He's actually looking back now, a 2 retrospective of what he'd seen happen over those years leading up to Enron, and he talks 3 about how the firm leaders in this environment 4 5 where consulting services were becoming more 6 important had failed to recognize how the 7 widening range of services was impairing the 8 appearance of their independence, but also how certain services were changing the internal 9 culture of the firms, which is something I 10 think Mike was getting at with his comments 11 12 earlier; that he said in that environment you started to see within the firms a growing 13 14 focus on revenue growth and profit margins, and that, as a result of that, that the 15 auditors were more willing to take on 16 additional risk in order to maintain revenue 17 levels, that clients found it easier to 18 19 persuade auditors to see issues their way, and 20 as he said, healthy skepticism was replaced by 21 concurrence. So, this was sort of the 22 insider's view at that time of what effect

	Page 308
1	this growing role for the non-audit services
2	had played within the audit firms.
3	And one of the things that we saw
4	we tend to think you know, we talk about
5	Enron or WorldCom, in fact, at the period
6	right before Sarbanes-Oxley, we had seen just
7	a dramatic increase in the number of
8	restatements, so we'd gone from 33
9	restatements in 1990 to 157 in 2000 to 233 in
10	2001, so this was not you know, when
11	Congress started drafting Sarbanes-Oxley, yes,
12	they were intimately focused on Enron, but
13	they were also looking at a broader phenomenon
14	that had occurred where there seemed to be
15	indicators that the audit simply was not
16	providing the effective assurance that it had
17	in previous years.
18	So, in that environment and before
19	Sarbanes-Oxley Act, the SEC took some actions.
20	They had started throughout the '90s to start
21	raising questions about these consulting
22	services, both particular consulting services

	Page 309
1	that they thought were in direct conflict with
2	the auditing role, and with the amount of
3	money that firms were getting from the non-
4	audit services.
5	In July 2000, they famously
б	proposed their rules to limit non-audit
7	services. They actually had a list of non-
8	audit services that they wanted auditors not
9	to be able to provide to audit clients. They
10	also addressed some of the issues with regard
11	to financial relationships between the
12	auditors and their audit clients, such as
13	receipt of contingent fees. And in that
14	regard, they added an express prohibition on
15	contingent fees.
16	Now, we've seen in the current
17	environment where we're talking about audit
18	rotation, mandatory rotation, a dramatic
19	response from the accounting firms in
20	opposition to that proposal. It is nothing, in
21	my view, compared to maybe we haven't seen
22	it all yet, but compared to the response that

Page 310 1 they launched to the SEC rule proposal on 2 these non-audit services. Massive lobbying campaign, really sort of scorched earth 3 rhetoric, they were going to members of 4 5 Congress, getting them not only to write 6 letters to the SEC in opposition, but to 7 include riders on Appropriations Bill to defund the effort if the SEC insisted on 8 moving forward with the independence rules. 9 10 And in the end, the response was that the SEC significantly watered down those 11 12 rules, so they took certain of the services off the prohibited list, including internal 13 14 audits, financial system design. They opened up loopholes in some of the other services 15 that were on the list in terms of the 16 17 definitions. And one of the things they did -18 - the way the rule had initially been written, 19 it spelled out certain principles for 20 determining auditor independence, so that, 21 beyond a list of prohibited services, you'd 22 also have sort of a general principles-based

	Page 311
1	standard for what was and what was not a
2	permitted service. And that was moved out of
3	the language of the rule itself and into sort
4	of a more guidance role, sort of making it
5	less prominent, less enforceable.
6	And then shortly thereafter, Enron
7	implodes, and in imploding brought renewed
8	attention to this issue, in part because Enron
9	was sort of Exhibit A for all of the things
10	that people had been talking about for years,
11	for decades even, when they talked about
12	issues of concern about lack of independence
13	in the independent audit.
14	So, there came out in various
15	different reports evidence that Arthur
16	Andersen had been aware at various different
17	times of questions, had had serious questions
18	about some of Enron's accounting, had
19	dismissed it as not material, had perhaps
20	helped design some of the transactions that
21	were keeping debt off the balance sheet,
22	viewed the audit engagement that Enron is too

	Page 312
1	big a client to lose, certainly for that
2	particular office, had been both the internal
3	and external auditor and had lobbied heavily
4	against having internal audit on the list of
5	prohibited services, had been Enron's auditor
6	since 1985, so long tenure, had the revolving
7	door so that the Chief Financial Officers,
8	Chief Accounting Officers at Enron were
9	alumni.
10	And the press accounts at the
11	time, they talk about this chummy atmosphere,
12	so Andersen had office space at Enron, and the
13	Andersen employees were wearing the Enron T-
14	shirts and they're drinking from the Enron
15	coffee mugs, and they're going on the Enron
16	ski trips. And they describe a culture in
17	which there doesn't appear to be any sort of
18	meaningful cultural division between the
19	company being audited and the auditors who are
20	responsible for that review.
21	So, just quickly, I mean, Enron
22	was sort of the Exhibit A, but there were a

	Page 313
1	number of contemporary examples there were
2	a host of accounting scandals at the time.
3	There were a number of contemporary examples
4	where you saw the same kind of things;
5	auditors who were applying for jobs at the
6	company they were auditing while conducting
7	the audit; compensation based on the auditor's
8	ability to cross-sell non-audit services.
9	And then, again, I won't run
10	through them all again, but again Waste
11	Management was another example where really
12	every single one of these features that people
13	were focusing on as a concern about auditor
14	independence was evident in that particular
15	case.
16	So, it was in that environment
17	that Congress set about writing the Sarbanes-
18	Oxley Act. And at the time, certainly, if you
19	go and look at the legislative record there is
20	a huge amount of testimony that's focused on
21	this issue of: how do we promote auditor
22	independence?

	Page 314
1	And the Senate the report for
2	the Senate Banking Committee, Steve probably
3	wrote it, says: "The issue of auditor
4	independence is at the heart of this
5	legislation. Public confidence in the
6	integrity of financial statements of publicly
7	traded companies is based on the belief in the
8	independence of the auditor from the audit
9	clients."
10	So, when you look at the Sarbanes-
11	Oxley Act, there's a section of the Act, Title
12	II, that is called "Auditor Independence." And
13	it's there that you find so, they took the
14	SEC rules that they had previously approved on
15	prohibited non-audit services and they both
16	codified it and basically restored the
17	original list, added back in the things that
18	had been deleted, closed the loopholes that
19	had been added into the definitions of the
20	various different services. They added in the
21	concept of audit committee preapproval of
22	audit and non-audit services, mandatory

Page 3151partner rotation. I mean, you all know the2list, all of the things that we've been3talking about since SOX that have been put in4place to improve the independence and5oversight of the audits.6There are also, scattered7throughout the legislation in other places,8provisions that definitely distinctly relate9to this issue. For example, the provisions10making audit committees responsible for11appointing and paying the auditor, overseeing12the conduct of the audit, strengthened13independence and financial expertise14requirements for audit committees, and not15least, the PCAOB responsibility both to set16standards in this area and to inspect for17compliance with those standards and bring18enforcement actions for violations of those19standards.20I throw this slide up here just to21make the point, if you look at the legislative22history, there was a lot of testimony in which		
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I throw this slide up here just to make the point, if you look at the legislative	18	enforcement actions for violations of those
21 make the point, if you look at the legislative	19	standards.
	20	I throw this slide up here just to
22 history, there was a lot of testimony in which	21	make the point, if you look at the legislative
	22	history, there was a lot of testimony in which

	Page 316
1	people recommended independence reforms that
2	are not included in SOX. There was strong
3	advocacy at that time for things like a total
4	or much broader ban on provision of non-audit
5	services to audit clients, mandatory rotation
б	of audit firms. There were discussions of
7	ideas about how you could put a third-party,
8	like an exchange or someone else into the role
9	of hiring the auditor so that the get rid
10	of the client pays model, more robust
11	provisions related to cooling off period. So,
12	even at the time when SOX was adopted, there
13	was a pretty extensive record in favor of
14	going beyond the reforms that were on auditor
15	independence that were actually included in
16	the legislation.
17	And then we came to
18	implementation. And I'd sort of forgotten
19	before I went back and got out my files on
20	this just how really annoyed I was at the
21	time. It's nice to know that I'm not just
22	cranky now, I was back then equally distraught

	Page 317
1	that when it came to the SEC to implement some
2	of the rules on the legislation, a number of
3	things that the audit firms didn't win from
4	Congress, they got almost immediately from the
5	SEC. So, there had been an issue of: could you
6	pre-approve non-audit services through
7	policies and procedures? Congress had said no,
8	SEC said yes, and they not only said yes, but
9	they said pre-approving through policies and
10	procedures was just as good as explicitly
11	individually approving them.
12	The SEC, in their initial rule
13	proposal had talked about the role that the
14	principles for auditor independence would play
15	in an evaluation of the approval of non-audit
16	services, the final rule, any suggestion that
17	audit committees were expected to look at
18	those principles for independence in
19	evaluating audit services was gone.
20	There was also the change I
21	there were some others, but the change I
22	mentioned earlier, there was no requirement in

Page 318 SOX that the SEC go back and look at these 1 2 categorizations, these disclosures firms were required to provide about what they were 3 paying for audit and non-audit services. But 4 5 the accounting firms lobbied heavily to get those definitions changed, and what they did 6 7 then is go in and take a number of services 8 and either classify some audit-related 9 services, the audit services and more of the non-audit services into an audit-related 10 11 category, so that what was left in the pool of 12 non-audit services was much smaller. And, 13 also, any ability to compare pre and post-SOX 14 this percentage of fees for audits and nonaudit services sort of went out the window. 15 16 And Jonathan, I'm pretty sure it was Jonathan Weil, wrote a column at the time 17 when this had come up, the SEC was describing 18 19 its rules, and they said that they had adopted 20 these changes in response to public comment. 21 And the SEC, he said, asked who outside the 22 audit firms had suggested the change? The SEC

Page 319 1 official said it would be a good time to move 2 on to a new topic. This was something that was actually strongly opposed by the investor 3 4 groups in the proposal but was adopted in the 5 final rules. 6 So, right after the -- shortly 7 after this all went through the implementation 8 process, we actually got our hands on this 9 document, and it happens to be an Ernst & 10 Young document. There's no reason to believe Ernst and Young was alone with this. This just 11 12 happens to be where we got the documentation; 13 how they were presenting this new 14 responsibility to audit committees for their 15 clients. How you're -- let us provide you with our guidance on how you should fill your role 16 in approving non-audit services, in which they 17 18 suggested that it was perfectly fine for the 19 audit committee to just rubber-stamp through 20 policies and procedures whole classes of 21 services, suggesting that the SEC did not 22 intend, having taken it out of the final

	Page 320
1	proposal, that the non-audit services be
2	reviewed in light of these principles for
3	auditor independence, and encouraging the
4	clients to group virtually everything into
5	this audit-related service category.
6	So, at that point, you know, that
7	soon after the adoption of SOX, a lot of these
8	provisions that had been placed in the
9	legislation were weakened. Now, that doesn't
10	mean that audit committees followed this
11	guidance. You know, I'm not here to suggest
12	that this then became common practice, but my
13	point is that at a point when the SEC could
14	have sent the message that they were really
15	serious about this, they sent a very different
16	message. And we don't know what the effect was
17	on how those decisions were being made at
18	companies at that time.
19	And then beyond that I'm just
20	going to go quickly through these, because
21	everybody knows that. Beyond that, you have
22	this authority for the PCAOB in terms of

Page 321 1 setting standards, conducting inspections, 2 enforcement, and they have used that authority in all three categories since the Act was 3 4 adopted and they were created. 5 They did new standards on tax services that had been hotly fought during the 6 7 legislative battle, and they came back looking 8 at at least limiting advice about tax shelters 9 and some other related issues. They've also taken a number of enforcement actions since 10 they were established. Kelvin actually went 11 12 through all of the enforcement actions related to auditor independence and professional 13 14 skepticism and looked at what some of the allegations were in those cases, and what the 15 16 sanctions. Did you want to add anything? 17 MR. BLAKE: Sure, just to give you 18 a break. As a state regulator who does both 19 compliance audits where I issue deficiency 20 comments to help the investment advisor or 21 broker dealer better run their practice and 22 provide better services to the investor. Also,

	Page 322
1	as an attorney where I bring enforcement
2	actions, I was very encouraged by the PCAOB's
3	track record, I guess, not only in issuing
4	perhaps hundreds of thousands of deficiency
5	letters where you try to encourage the audit
6	companies to better serve the client and the
7	public, but also in the number of enforcement
8	actions brought by the PCAOB. And in those
9	enforcement actions, which there are 47 total,
10	27 of the 47 involved violations of
11	professional skepticism. And that shows how
12	seriously you take that type of violation.
13	But I was also encouraged by the
14	level of sanctions imposed by not only
15	against not only the accounting firm where you
16	have in many instances revoked the
17	registrations of the accounting firms, but
18	also against the accounting professionals,
19	where you have barred many of the accounting
20	professionals for engaging in violations of
21	independence or professional skepticism. So,
22	I was truly encouraged by the actions taken by

Page 323 1 the PCAOB. Thanks. 2 MS. ROPER: So, you know, that's sort of the history of how we got to where we 3 are today, which reflects both some -- as I 4 5 said, some long-simmering concerns, some persistent pushback from the audit firms 6 7 against any suggestion that dramatic reforms 8 were needed, steps by Congress, by the 9 regulators to address certain of the issues, 10 and yet here we find ourselves today hearing from the PCAOB, from international regulators 11 12 that they're still very concerned about what they're seeing in terms of lack of 13 14 professional skepticism, objectivity, independence in the audits of public 15 companies. And in the interest of time, I'm 16 17 not going to dwell on these except to say that 18 we're talking not just about problems in small 19 audit firms, audits of small companies, they 20 involve some of the largest issuers. And they 21 see a direct connection in many of these cases 22 between the serious deficiencies that are

	Page	324
1	found and the lack of professional skepticism	
2	in the conduct of the audit.	
3	One of the other things that has	
4	come out in some of the inspections are	
5	materials marketing materials in which the	
6	auditor is described as a partner with a role	
7	of supporting the issuer, where they would	
8	stand by the conclusions reached and not	
9	second-guess our joint decisions.	
10	Now, I don't want to put too much	
11	emphasis on marketing materials, but this is	
12	actually something we've heard over the years	
13	a number of times, which is this idea it's	
14	come up in some of these like the	
15	Complexity Commission, this notion, or SAG	
16	discussions. We shouldn't be second-guessing	
17	professional judgments. But I think to me, at	
18	least, and maybe I'm alone in this but the	
19	point of the audit is to second-guess. It	
20	doesn't mean it always second-guesses and	
21	differs but it is, in fact, sort of a it	
22	should be an independent second look at the	

Page 325 issues, not just finding a way to support 1 2 management's position. And then there have been a number 3 of specific examples out of recent inspection 4 5 reports, folks at the PCAOB and at some of the European and Australian auditor oversight 6 7 boards. I thought it was interesting in the 8 Netherlands where the Authority for the Financial Markets did -- took a look at the 9 audits of Big Four firms and found issues 10 related to professional skepticism. Their 11 conclusion was that a fundamental change of 12 13 conduct is necessary to improve the quality of audits. The point being that both here at the 14 15 PCAOB and at the European Commission, the suggestion has been made that we're not 16 17 talking about something where we need to be 18 sort of tweaking the system, useful as that 19 might be, but we're talking about something 20 where regulators are suggesting that 21 fundamental changes are needed to address what 22 they see as a very serious problem.

	Page 326
1	In the European Commission, I look
2	at their response to the financial crisis as
3	if they're having their Enron moment. A lot of
4	the issues that they're seeing in the wake of
5	the financial crisis mirror the responses we
6	heard after Enron, and some of the policies
7	that they're looking at in terms of limits on
8	provision of non-audit services are similar to
9	the issues that we addressed earlier in the
10	U.S. and are looking at now.
11	So, meanwhile, we have at the
12	PCAOB the Concept Release that came out where
13	we've had a little interest, 630 comment
14	letters as of mid-March, which if not a record
15	has got to be up there in terms of the level
16	of interest it's prompted. And the comment
17	period is still open, so it's not too late.
18	And then we had last week a two-day roundtable
19	here devoted to this topic.
20	Now, in the interest of full
21	disclosure I should say that I have not, in
22	fact, read every one of the 630 comment

Page 327 letters, though I have at least browsed all of 1 2 the public statements from the two-day hearing which is no small accomplishment. There were 3 4 how many speakers, 40 whatever. And some of 5 them I read in depth. And what I've tried to do on the next series of slides is give a 6 7 sense of what messages come out of those 8 comments, because I think the hearing did a 9 good job of at least getting all the various different viewpoints out into the public. 10 So, I mean, I think you see 11 12 there's a vast majority of commenters agree that the combination of enhanced audit 13 committee responsibility, improved 14 communication between auditors and audit 15 16 committees, and not least PCAOB's inspection and remediation authority have improved the 17 18 quality of audits and of financial reportings. 19 There's hardly anyone who fails to 20 acknowledge up front that they think they've 21 seen improvement since Sarbanes-Oxley was 22 adopted. Beyond that, though, you get this

	Page 328
1	sort of the spectrum of views from a sense
2	that really everything is pretty much okay,
3	that maybe we it might be appropriate to do
4	some tinkering with the system, but really the
5	system is working just fine as it is, to at
6	the other end of the spectrum people who still
7	see just a fundamental breakdown, a
8	fundamental lack of independence and a need to
9	radically reform, get rid of the client pays
10	model. And in the middle a group of people who
11	agree system is improved but there needs to be
12	some fairly significant reforms adopted. And
13	it's actually in that middle category that I
14	put the advocates of mandatory rotation
15	because while that's being viewed as sort of
16	a radical proposal that's out there right now
17	compared to some of the other suggestions that
18	are on the table it's really sort of in the
19	middle range of working within the existing
20	system rather than trying to go after the
21	client pays business model in a more
22	fundamental way.

	Page 329
1	So, I threw in the slides, and
2	since you can read I won't feel the need to
3	read them to you. A series of some pulled
4	out just some of the quotes from different
5	statements that are representative of those
6	different viewpoints.
7	I thought this one was interesting
8	just because it comes from a different sort of
9	perspective, but it says, "From the
10	perspective of auditor psychology the question
11	before the Board is easy and obvious. Of
12	course, the current system undermines auditor
13	independence. Indeed, the very notion that the
14	current system allows for truly independent
15	audits is laughably implausible."
16	So, as I say, at one end
17	everything is working fine. It makes me look
18	like a Moderate. I love it. And Chuck Bowsher,
19	you know, it's timely and somewhat overdue
20	that the SEC and PCAOB consider additional
21	issues that would further strengthen auditor
22	independence in addition to the ones enacted

	Page 330
1	in Sarbanes-Oxley legislation. I think it's
2	sort of indicative of the middle ground in
3	this discussion.
4	And then there were some
5	there's much more than this, but there were
6	some comments within the letters on specific
7	issues. For example, Arnold Wright had
8	research we've talked a lot about the role
9	of the audit committee, research that
10	indicates that management rather than audit
11	committees still plays the dominant role in
12	decisions about hiring and firing the auditor.
13	Well, given that that was something that SOX
14	specifically set out to change, if that's
15	true, then that sort of invites the question
16	of what we need to do to revisit what could be
17	done to make that more effective.
18	And then again the issue that was
19	raised earlier of expanding advisory
20	practices, including into areas that are less
21	aligned with traditional audit and tax
22	practices.

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1	And then you see the same
2	divisions play out when you look at the
3	comments specifically on mandatory rotation.
4	You have the range from strong opposition
5	particularly among certainly the audit firms,
6	and to those who think it does that
7	mandatory rotation doesn't go nearly far
8	enough. So, too far, not far enough, maybe you
9	have, in fact, found Goldilocks' Golden Mean.
10	When you look at those who support
11	mandatory rotation, you have so, you know,
12	some of the comments about getting a fresh
13	viewpoint, I thought Peter Clapman's comments
14	were particularly interesting because he's
15	been through it. And he says, "Having
16	participated in three auditor rotations the
17	results were better audits, similar costs, and
18	none of the dire consequences being argued by
19	many of the commentators against the PCAOB
20	Concept Release."
21	So, the positives that people tend
22	to focus on are a new viewpoint, fresh

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viewpoint, and that limiting auditor tenure
might if they have less to lose auditors
might be more willing to challenge management.
There were among those who were
generally supportive, there were those who
were supportive with some reservations that
mandatory rotation was really the complete
answer. They saw it as a first step, or might
make things better, but it wasn't really going
to fully address the issue of auditor
independence.
And here again you get a quote,
Max Bazerman at Harvard Business School who
says, "The choice should not be between the
status quo and the reforms being proposed;
rather, the choice should be between whether
our society wants independent audits, or
whether it does not."
And I think this, again, is back
to that sort of initial point. We have an
assumption about what we say we want in
independent audit, and yet we don't actually

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pursue policies that are designed to create a truly independent audit, was his point, I think.

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Among the commenters, a number of 4 5 commenters, probably a majority of commenters who are opposed to mandatory rotation, the 6 7 basic arguments are it impinges on the 8 authority of audit committees, it increases costs and disruption, and it could undermine 9 10 audit quality particularly during the transition to a new auditor. 11

12 There are also some more specific concerns raised that there might -- it might 13 create an incentive for audit firms to invest 14 15 -- sorry, reduced incentive. I was going to say that made no sense at all. Reduced 16 incentive for audit firms to invest in the 17 audit relationship when their time horizon is 18 19 short. There were concerns, specific concerns 20 raised that there aren't always enough audit 21 firms available for certain companies, that 22 not all audit firms have the same level of

	Page 334
1	expertise in all issue areas, so there were
2	some sort of practical concerns raised about
3	the workability of the approach.
4	And then, as I said, there were
5	some who opposed mandatory rotation not
6	because they thought it went too far, but
7	because they thought it didn't go far enough.
8	And among these is Jack, whose last name I
9	won't try to pronounce. Thanks, I always get
10	it wrong. Who has a proposal that he's put
11	forward for, as he would say, to try to align
12	the interest of auditors with shareholders in
13	a more fundamental way.
14	And then just beyond that, if you
15	go through the audit, the comment letters and
16	the comments at the roundtable, you know, when
17	we were at the last SAG meeting I said
18	something about don't just tell me if you're
19	against mandatory rotation, don't just tell me
20	why you're against it, tell me what you're
21	for. And the reality of these comments is
22	there are a lot of suggestions in here about

	Page 335
1	what people are for, so even opponents of
2	mandatory rotation have put out a number of
3	very concrete specific suggestions that they
4	think would help to improve the independence
5	and professional skepticism.
6	Some of them have suggestions that
7	are specifically related to making the
8	rotation model more workable, such as
9	requiring a dual audit by two firms in the
10	year preceding the transition starting with
11	just large financial institutions, requiring
12	more reporting by the outgoing auditor.
13	There's another whole set of
14	proposals that I've called tweaks to the
15	existing system. And I don't actually I
16	realized when I was looking back at it, that
17	sounds derogatory, and I don't mean it as a
18	derogatory term. I actually think there are a
19	lot of really useful suggestions on this list
20	that regardless of what the Board decides on
21	the broader issue of mandatory rotation are
22	things that ought to be under consideration.

	Page 336
1	And I did a terrible job of organizing them.
2	There's no logic to the way this list is
3	thrown together. I just started pulling them
4	out of letters and threw them onto the list.
5	But I encourage you to look through them with
6	some detail, because on there I think there
7	are some that are interesting. And one of them
8	that came up in a number of contexts, for
9	example, is reflects this desire to get
10	more information to audit committees about the
11	results of PCAOB inspections. So, we have
12	there's a lot of discussion about creating
13	some sort of system that would permit the
14	PCAOB inspectors to discuss directly with
15	audit committees the results on a confidential
16	basis.
17	And, you know, some of the things
18	you would expect about improving training, and
19	communication, some that I found troubling
20	because it seemed to me that they were things
21	that were already required by law. But, at any
22	rate, as I say, I would encourage you to go

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through them.

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2	One of them this last one I
3	thought was also interesting. The suggestion -
4	- I don't know if this is realistic in terms
5	of resources, but that audit committees could
6	request the PCAOB perform an enhanced
7	inspection of the audit of their company and
8	report the results, which I actually think, if
9	it were workable, would be something that
10	might be an interesting idea to try.
11	There are a number of other
12	suggestions that are variations on the notion
13	that rather than go to sort of a complete
14	formal mandatory rotation, you have more
15	frequent process for putting the audit out for
16	bid. So, SEC Chairman Breeden has a suggestion
17	where he said rather than having mandatory
18	rotation at 10 years, you'd have a
19	presumption, rebuttable presumption that after
20	10 years independence had been impaired. And
21	prior to that time, the audit committee would
22	either have to at that point either rotate the

	Page 338
1	firm or explain why it had chosen not to do
2	so, what its reasons were. And for the largest
3	such audits he suggests that you could have a
4	PCAOB inspection in the seventh year. And
5	where they found serious problems they could
6	require rotation. But where there were no
7	problems identified, the period would start to
8	run again, so the audit firm could be
9	reappointed and that process would start to
10	run again.
11	Former SEC Chairman Pitt had a
12	similar example, and he talked about having
13	audit committees do more to consider more
14	frequently whether to retain the audit firm
15	and to document in a pretty concrete way under
16	appropriate guidance what was the basis for
17	their decision. And, again, he had a provision
18	where audit committees could be required to
19	dismiss their auditors where there's a PCAOB
20	finding of troubles. And then a further
21	example.
22	And then there were a couple of

	Page 339
1	people who suggested, as I said, taking the
2	more radical approach of changing the business
3	model. Jack Bogle from the Vanguard Group
4	talked about trying to find a way to make the
5	institutional investors organize them to
6	take more responsibility for overseeing the
7	audit. He didn't spell out what he thought
8	that might look like, but suggested that. And
9	then, as I say, Jack offered a pretty detailed
10	proposal for having financial statement
11	insurance.
12	Now, that's something that the EU
13	looked at and dismissed as not really sort of
14	ready for prime time. But his he makes a
15	pretty compelling case that you'd have
16	you'd be using market incentives to would
17	be aligned to create more reliable reporting,
18	because you have the insurer who wants to
19	minimize losses so they're interested in
20	promoting good reporting, and they will set
21	their premiums based on what they see as the
22	risk, and issuers who want to lower their

Page 340 1 premiums who will then --2 MS. SIMPSON: Oh, I'm so sorry. I 3 apologize. But I'm just saying perhaps the gentleman addressed this, but the problem here 4 5 is that that's still coming out of shareholder funds. I mean, just like D&O insurance, you 6 7 just pay for -- it's like litigation. You 8 know, you pay the first time when you lose the money, and you pay again when it's the -- so 9 10 unless there's some other source of funding that's supplied you're just picking your own 11 12 pocket. 13 MR. SONDHI: I'm sitting here as an 14 investor. I now have to pay for the insurance 15 company, I've got to pay for the auditor. MS. SIMPSON: And you alleviate the 16 17 duty on the directors to get it right. 18 MS. ROPER: So, clearly not a 19 popular idea with this crowd. 20 MS. SIMPSON: The sidelines. 21 MS. ROPER: So that is designed to 22 give you an idea of sort of the scope of ideas

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	Page 341
1	that have been put on the table around what
2	the PCAOB could or should be doing to enhance
3	independence, objectivity, and professional
4	skepticism.
5	And just to sum up, there were two
6	quotes that I thought were worth pondering
7	before I throw it open to you all for your
8	broader discussion. One is from a Washington
9	Post editorial. I think it was probably
10	written by Sebastian Mallaby back it was
11	back during the Enron era when Congress was
12	considering SOX. And he wrote, "There's a
13	price to regulation. When you tell companies
14	not to hire their auditors you may distort the
15	job market. When you force them to rotate
16	audit firms, you impose real costs, but the
17	efficient allocation of capital depends on
18	accurate bookkeeping, and the books won't be
19	accurate so long as auditors remain conflicted
20	or corrupt. In this contest between audit
21	firms, business models, and the public's
22	interest in disclosure surely somebody will

Page 342 1 take the public's side." 2 And then more recently, Jonathan Weil writing in a large article about MF 3 Global and Olympus, he writes, "So many large 4 5 companies have blown up after getting the all-6 clear from a Big Four accounting firm that 7 many people regard auditor opinion letters as 8 a joke. The biggest fear for the Big Four cartels should be that some day investors will 9 10 become so fed up that they demand the status quo be chucked entirely figuring they've got 11 12 nothing left to lose. We're not there yet, but give it time. If the auditing profession can't 13 14 figure out a way to re-instill value in its most basic product even terrible solutions may 15 start to look like drastic improvements." 16 17 So here are just some discussion 18 questions that I've thrown together for you to 19 consider, but I throw the floor open to all of 20 you. 21 MR. HEAD: This is, obviously, out 22 of all the things today and not that I have

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1	been bashful today because I have not, but of
2	all the things today this is probably one
3	where I'm the most passionate about, because
4	I've been on both sides. I've been an external
5	auditor for a Big Four firm. I started
6	internal audit functions, I've helped create
7	and start enterprise risk management
8	functions, and I currently serve as a Chief
9	Audit Executive for a registrant, TD
10	Ameritrade.
11	And there's my first bottom
12	line is I wholeheartedly agree, which this is
13	a very, very well done, thought out
14	presentation, and thank you very much for
15	that, and very balanced and fair, so thank
16	you. That I do think we want to be careful not
17	to address the symptom, and try to address
18	true root causes. So, my headline would be I
19	think audit rotations is addressing a symptom,
20	not a root cause.
21	But then, as you say, well, what
22	would you do? That's nice, Mike, that's great,

but what would you do? I really feel some of 1 2 the root causes that if addressed would make audit rotation a non-issue which is addressing 3 non-audit services and making -- not that they 4 5 don't provide non-audit services to other clients, but to that client, it's nothing but 6 7 audit services. 8 I really, really think there's a 9 model that's somewhat of a hybrid of several 10 of these where there could be a pay dues and someone like a PCAOB actually makes the hiring 11 12 decision of the firm for a registrant, but 13 it's not that an insurance policy -- the 14 company would be paying into a pool, and the audit committee and the PCAOB maybe would have 15 some mechanism of jointly considering hiring 16 the firm, a recommendation coming from PCAOB 17 based on a bid process, and the audit 18

19 committee selecting it. And that based on 20 performance indicators, and the performance 21 over a period of time, be it five or ten 22 years, and then at the end a reassessment of

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1	the firm, how did they perform? Was there
2	consequences if they hadn't?
3	I think part of the bidding
4	process should be a PCAOB examination of that
5	firm and the results of that reported directly
6	back to that audit committee. And as part of
7	what the registrant is paying to if it's
8	not PCAOB, another entity of some kind. And
9	that if the performance has been good, and the
10	results of that audit at the end of whatever
11	period of time are good, then based on a
12	competitive bid process they would be the
13	leading candidate because they have the
14	requisite knowledge, they have the accumulated
15	audit knowledge, and they could and should be
16	rehired. And address from that aspect, I think
17	forcing an audit rotation and leaving it
18	leaving the other things unaddressed, again,
19	I think is taking aspirin for a fever versus
20	addressing that the firm that's hired may be
21	and could very well be the best, most
22	qualified firm to do that audit. And by

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1	forcing the audit committee to fire them every
2	six, or seven, or ten years makes no logical
3	sense to me. It should be based on
4	performance, results of the audit, the audit
5	quality, and how you put the things in place
6	to insure that does have objectivity and
7	independence, not force a symptom to address
8	the ultimate solution.
9	And the one thing that I have not
10	heard enough about here is in a well organized
11	governance structure for a company that has
12	the audit committee overseeing all audit
13	services including a qualified internal audit
14	function that is complying with the
15	professional standards that have been
16	established by the Institute of Internal
17	Auditors and they reporting from a functional
18	and fiduciary point of view directly to the
19	audit committee can serve a very important
20	role in assessing management's opinion on
21	internal controls, assessing the effectiveness
22	of the external auditor's role, and be another

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1	I'll call it objective because unless they
2	were paid for not by the company, some people
3	get hung up on the term independent. I don't.
4	I think it can be independent and objective if
5	the Chief Audit Executive is evaluated by the
6	audit committee and the audit committee
7	chairman, that they're reporting directly,
8	that they're qualified, they have the right
9	training, they have the right background, they
10	have the right resources, and they can
11	complement and add a lot of assurance and
12	comfort for the audit committee and
13	shareholders if they're structured right. And
14	that partnership between that and addressing
15	some of the root cause I think is a much
16	stronger path to go than forcing a mandatory
17	rotation just because that could be legislated
18	and it ignored all the other things that are
19	really, in my opinion, root causes.
20	So, thank you for listening to me.
21	I'm obviously very passionate on this topic.
22	MR. HARRIS: Thank you. Bob.

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1	MR. TAROLA: Barbara and group,
2	thank you for distilling down three days or
3	more of interviews and sessions. It was
4	now, I don't have to go back and read it all
5	so I appreciate that. But I agree with Mike in
6	terms of getting the root cause, but I don't -
7	- to me, the root cause is the business model.
8	And you have an industry that has a public
9	franchise that has barriers to entry, that no
10	audit committee in their right mind would say
11	I want the cheap audit, not the good audit.
12	So, you have a high demand for services in a
13	very structured industry.
14	The product is independence,
15	objectivity, and professional skepticism, so
16	it seems strange to me that some firm wouldn't
17	take advantage of that situation and step up
18	and basically put forward themselves as that
19	kind of product, not the product of a whole
20	website full of services. And in doing so, and
21	maybe that's where the regulators come in,
22	there's no I'm having trouble seeing the

	Page 349
1	disadvantage of moving toward I don't want to
2	say audit only, audit focused, audit
3	insurance, whatever you want to call it, but
4	a way to improve the public's view of the
5	capital markets, and fulfill their public
6	franchise. I don't think they're inconsistent.
7	I don't think making money is inconsistent
8	with that, so I'm a little at odds with the þ-
9	- sort of the position being taken.
10	MR. HARRIS: Tony Sondhi.
11	MR. SONDHI: Thank you, Steve. I'm
12	just wondering about the discussion we've had
13	and the evidence you've shown about the split
14	between the audit fees and the non-audit fees.
15	There's a very simple principle in financial
16	reporting that says when you sell two things
17	in a bundled arrangement you can't take what
18	you said the value of each of those was,
19	you've got to figure out what the real value
20	is. So, I think that the audit firms who are
21	supposed to be applying the standard seem to
22	be playing a game with that, too.

Page 350 1 So, I wonder is it they're 2 deliberately keeping the amount of the audit fees down when you look at the extent to which 3 there's a difference. And I understand that it 4 5 wouldn't necessarily apply if you were talking 6 about non-audit fees that are sold to a 7 company -- to a firm that you're not auditing. 8 I understand that, but there's an interesting 9 question, I think, in there. I think that they 10 have deliberately played this game with respect to the audit fees. 11 12 MS. ROPER: So, it's an interesting question. So, pre -- in the initial 13 14 disclosures, when they first did the 15 disclosures were they deliberately making the audit fee look lower than it was by 16 17 classifying a bunch of things as not part of the audit fee? 18 19 They certainly lobbied hard during 20 the rulemaking process to get as much as 21 possible thrown into the audit fee category, 22 presumably because now non-audit fees were --

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1	non-audit services were now blackballed, and
2	because the audit committees were expected to
3	look at this issue of proportion between audit
4	fees and non-audit fees.
5	Suppose you look at that
б	proportion in terms of thinking about conflict
7	of interest, so I don't know what you know,
8	the incentives have clearly changed in that
9	period between how you want to present the
10	numbers.
11	MR. SONDHI: I think the point
12	really is that you can by saying that we
13	are doing X number of things, we'll call all
14	of these audit, but the fee we're charging is
15	much lower. And I think that's the deliberate
16	part of it. So, it's not really a question of
17	what gets called what. That's something that
18	I think is very, very difficult to accept from
19	that perspective.
20	I think the other point that you
21	made which is very important to keep in mind
22	is the weakening of the financial expert

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1	requirement. I think that's a critical area.
2	And, again, no surprise that they did that,
3	but it's clearly there, because you can see þ-
4	on the other hand, I must say that it also
5	reminded me of the comment by the head of the
6	audit committee for Enron who said that
7	management was and he was a chaired
8	professor at Stanford, who said that he didn't
9	know why he would have to check anything.
10	MS. ROPER: Well, there was I
11	remember right there was right around that
12	time, and I couldn't I didn't take the time
13	to dig it out, there was language that went
14	out sort of post-Enron, pre-enactment of
15	Sarbanes-Oxley that clearly some law firm had
16	put out that basically audit committees were
17	using to disclaim any responsibility for any
18	kind of oversight of the numbers. We just sort
19	of look at what's given us, and we don't
20	so, it seemed to us at the time that there was
21	that audit committees were a pretty slender
22	read on which to pin our hopes for reform. And

Page 353 then when they did the rules, as you say, on 1 2 financial experts there was a concern that if 3 they set the standard too high, or least that's how it was presented, that if they set 4 5 the standard too high they wouldn't have 6 enough candidates to serve on those positions, 7 which may be a legitimate -- I don't know. 8 MR. SONDHI: But they could phase 9 it in. 10 MS. ROPER: Right. MR. SONDHI: It's not as if you 11 12 have to do it right away. And it's not as if 13 that couldn't be built. It's not as if there 14 aren't people out there. 15 MS. ROPER: And if you look at what 16 the suggestions are now, particularly from the 17 audit firms in this area of how we can improve the existing system, improving the expertise 18 19 of audit committees, improving the resources 20 they have available to them, improving 21 training are all sort of up in there. We're 22 still back to this notion of how do we make

	Page 354
1	this audit committee oversight function work
2	better.
3	MS. SIMPSON: Thank you very much
4	to the group. I apologize. Thank you very much
5	to the group, and to the previous group. I
6	didn't get a chance to compliment you, either.
7	This is such a useful day.
8	I have a question which is goes
9	back to what's happening in the European
10	Commission. And I know I rattled off a few
11	points before we talked about going concern,
12	but I'm going to make a statement of the
13	bleeding obvious, as they say in London, which
14	is the Big Four at the center of attention
15	here are the same Big Four at the center of
16	attention in Europe. So, the what the
17	European Commission thinks it's tackling
18	include an issue of independence, but they're
19	looking at it in a rather more integrated way.
20	And I think there's an advantage for that.
21	So, first of all, they're saying
22	what's the purpose of their reforms? And

Page 355 1 remember what they're doing, they're proposing 2 to ban non-audit consulting, to make rotation mandatory, and a string of other things. So, 3 whether this all happens and they get it 4 5 through, I don't know. But the same Big Four are having to deal with that agenda in Europe. 6 7 It's the same networks. And this is why they 8 think they have to put this package of reforms forward. 9 10 So, one, a lack of choice for audit clients resulting from high 11 12 concentration levels, in essence, an oligopoly. Two, systemic risk if one of the 13 14 Big Four collapses. Three, possible conflicts of interest and issues around the independence 15 of auditors. Four, doubts around the 16 credibility and reliability of the audited 17 financial statements of banks and other 18 19 institutions and listed companies. These came 20 in for heavy criticism during the crisis. 21 So, I think that something I put 22 really as a question to the PCAOB Board is,

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1	are we in danger of trying to think about the
2	Big Four and the structure of this industry,
3	the business model, the numbers, the
4	oligopolistic, the dominance, I mean these
5	same Big Four, just to give you the numbers
6	from the European side. I mean, the dominance
7	is extraordinary.
8	The market share of the Big Four
9	for audits of listed companies is 99 percent
10	of the first C100, 95 percent of the C350, in
11	Germany two of the Big Four have the mandates
12	for 90 percent of the companies on the DAX 30,
13	and Spain all of the IBEX 35 are audited by
14	the Big Four.
15	So, ought we not to be thinking
16	about this from a regulatory point of view,
17	from a global side? So, if we're having if
18	Europe is battling all this out, and then the
19	PCAOB is battling it all out, and it's
20	actually the same networks, and the same
21	people we're dealing with, and the same global
22	economy, and the same capital flows, you know,

Page 357 1 certainly for CalPERS, we're in all these 2 European markets as well as in the U.S. So, I just feel we haven't had the opportunity to do 3 some joined up thinking. 4 5 So, I apologize for returning to 6 the same point later in the day, but the Big 7 Four are going to have to deal with mandatory 8 rotation after six years in Europe. It's 9 happened for good or ill. Surely, that sets a different conversation over here about what 10 11 happens next. 12 MR. HARRIS: Well, to punt your 13 question in the interest of time, what I'd 14 like to do is, we've got 20 minutes left, and we've got a number of cards up, so I want to 15 keep the cards up. 16 17 No, no, it's fine, but what I'd 18 like to do in wrapping up is for the people --19 everybody to make recommendations in the 20 remaining time. So, rather than us asking 21 questions, I'm punting the question because clearly we can't act in isolation. I mean, we 22

Page 358 1 can but we've got to be cognizant of what's 2 going on throughout the rest of the world. But 3 why don't we go around the room, and to the extent that -- Judge -- I don't want all the 4 5 tent cards to go down otherwise we can finish five minutes early, or ten minutes early, 6 7 which is fine, as well. 8 Judge, you had a point, and to the 9 extent that anybody wants to make recommendations to the Board in terms of what 10 you think we ought to be doing, in terms of 11 12 wrap-up, or bringing up any other issues as we close out the day, that would be very helpful. 13 14 Now, you made the 1982 speech in San Diego, and not a lot has changed since 15 16 there, so maybe you can take off on that. 17 JUDGE SPORKIN: I want to compliment the PCAOB. I've been around a long 18 19 time, but this is one agency -- what I like 20 about it, it seems to be free of politics. You 21 seem to all want to be doing the right thing. 22 I have known you what, 50 years. I've known

	Page 359
1	Doty, I know Lew. I don't know the other two,
2	but I know that you all want to do the right
3	thing. We start out with that, so we've got
4	something good to build on.
5	The other thing that occurs to me,
б	we've got with auditors you've got two
7	issues, two problems. One, negligence, has
8	someone screwed up and they didn't find
9	something. And the other one is aligning their
10	interests with management. Okay?
11	The negligence one I think you
12	people, if you're not in control now, can be
13	in control of. That's the kind of thing that
14	the person didn't see some and, by the way,
15	you and the firm itself is interested in
16	rooting out negligence in a firm, so I don't
17	think that should be the big issue.
18	The real issue is the alignment.
19	The real issue and that we seem to be
20	going around the subject. We're saying it's
21	independence, it's this, it's that, it's the
22	other thing. And really it is, is alignment.

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1	And what these auditors have to do is they're
2	like umpires in a game. They've got to call
3	the balls and strikes as they see them. They
4	cannot take just try to accommodate the
5	people the company they're working for.
6	That's got to be taken out of the game. You've
7	got to do that.
8	Now, you and your inspections,
9	obviously, ought to be looking for that
10	tendency. Are they then trying to put their
11	give their support to the issuer, and trying
12	to do the kind of thing that I found in the
13	Keating case and whatnot, in which they
14	weren't doing their job. They weren't looking
15	and say hey, look, this is wrong. Okay? You've
16	got to root that out.
17	Now, what do you have to do here?
18	How are you going to get the good audit? Well,
19	that's really again up to you and the SEC. It
20	seems to me that you could do things two ways.
21	One, you can do a structural basis and do it
22	like in a bureaucratic way. And I'm not trying

	Page 361
1	to be too complaining about it, but the
2	other way you can do an exception basis.
3	If you now find that the firms
4	that you regulate are not doing what they're
5	supposed to be doing, you've got to take
6	action against them. And you can't be too big
7	to regulate. Even though there are only four,
8	you cannot be too big to regulate because our
9	system will fill that void. We will get
10	somebody else if we have to get rid of one to
11	do it.
12	So you say okay, yes, if you
13	perform you're going to continuing basis. And
14	one of the things I don't like about trying to
15	do on this rotation basis, it seems to me it's
16	like saying that if somebody is too good and
17	too smart he can't continue. That's not right.
18	In other words, if you have a firm that's
19	doing a good job and they've done it over the
20	years, and they've done all the things we want
21	them to do, there's no reason why they ought
22	not to be able to continue doing that. Our

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	Page 362
1	system looks for excellence, and if people are
2	excellent they ought to be continued.
3	But really, that's really on I
4	say look at the exception basis. If somebody
5	isn't performing, then they ought to be
6	sanctioned. And you can put severe sanctions
7	on companies. You can say that you cannot
8	continue with that audit. They have to go out
9	and get another auditor, but it means that you
10	can't shirk your job, or the SEC can't shirk
11	its job. They've got to go and that will
12	take care of this problem.
13	I saw it done in my day. I hate to
14	go back to that, but I think we did a pretty
15	good job. Look, I brought in my day we sued
16	the auditors 28 times in the time I was there
17	because we didn't care. And we told them
18	certain times you can't go and take new
19	business, certain times you can't do certain
20	things, but you've got to have that if you
21	don't have that if that's not your goal, if
22	that's not your objective, then really, you

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1	know and nobody can really find fault with
2	that. They could do all they want. They can't
3	go to Congress and say override the PCAOB if
4	you make a decision based on the facts, and if
5	you show that a firm has done something wrong
б	and they're not complying. And try that as
7	something you can do, you don't need any kind
8	of you don't need surveys, you don't need
9	anything else. You don't need legislation. All
10	you've got to do is do your job. When they
11	come in with a report, your people, look at
12	the report. If they don't measure up, take
13	your action.
14	MR. HARRIS: Spoken like a former
15	head of enforcement.
16	JUDGE SPORKIN: Saying it like it
17	is.
18	MR. HARRIS: Well, if people would
19	like to make concluding comments, I think now
20	is probably the time to go around. And if you
21	want to offer any suggestions, ask any
22	questions, please feel free.

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1	MR. BLAKE: I just wanted to thank
2	Barbara for her leadership, and doing the vast
3	majority of this work. Thanks.
4	MR. HARRIS: I second that.
5	MR. STARR: We probably don't have
6	time to address this, but the panel on or
7	the Working Group on Audit Firm Practice and
8	Transparency had under other considerations a
9	question which was, should the PCAOB initiate
10	or issue a Concept Release on whether global
11	networks impact audit quality? And I would
12	have liked to have heard some of your thinking
13	on that.
14	MS. YERGER: We had no thinking on
15	it. We thought it was important, but we really
16	only decided to focus on those two items. I
17	think we kept it as a placeholder and
18	something, I think, of great value for
19	consideration by the Board, this group, and
20	others.
21	MR. STARR: So, when you say
22	MS. YERGER: Decided we didn't have

	Page 365
1	time to address it. We thought it was
2	important, but kind of tabled it.
3	MR. STARR: Okay, thank you, Ann.
4	MS. ROPER: What they thought was
5	that you'd make a great Committee Chair for a
6	Committee for the next meeting to lead that
7	topic.
8	(Laughter.)
9	MR. STARR: Unfortunately, my views
10	express my views solely, and I can't do that.
11	MR. HARRIS: Well, be careful what
12	you wish for, as well. Does anybody else have
13	any concluding remarks?
14	MS. HILL: Just one thing, well,
15	two things. Tony, I think you had raised the
16	question were audit committees putting
17	pressure on auditors to keep their fees down.
18	And I will tell you that the answer is yes, in
19	all of the committee meetings I'm aware of
20	after the tremendous fees to comply with
21	Sarbanes-Oxley, then people started saying the
22	books are clear. And what you're doing is

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1	status quo, and no, you can't raise your fees.
2	So that's been very much a reality.
3	I think the other thing, to
4	Barbara's point, you said that audit
5	committees were told by the auditing firms
6	what they could and could not do. And I would
7	just say that it really is it has been
8	governance lawyers, and internal counsel that
9	has interpreted the laws to the audit
10	committees and to the Boards in my experience.
11	MS. ROPER: Right. Can I clarify,
12	because what I said was something specific.
13	That an audit firm, and we had no reason to
14	believe it was isolated, put out an advisory
15	to its audit clients about its advice on how
16	they take on this new role of reviewing non-
17	audit services. And I think I was specific in
18	saying that we did not then assume because
19	they had done that that audit committees then
20	fell into line and followed their pattern. So,
21	I made a distinction between what the
22	literature was advising, how they were seeking

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	Page 367
1	to use this process to achieve their ends, not
2	how audit committees
3	MS. HILL: Okay. And they may
4	advise the reality is that that information
5	really does have to come from legal counsel.
6	One of the things that strikes me is that
7	shareholders have been very vocal about a
8	number of other things, so that if for some
9	reason shareholders feel they're not being
10	well served by the auditors, I can't imagine
11	they wouldn't speak out, or perhaps they
12	should. I mean, that again, shareholders
13	have an active role in that. But as the Judge
14	has said, as long as the company is being run
15	well, things are going well, they tend to be
16	very satisfied. That's not to say the Board is
17	always, so I think the Board has to continue
18	to take more responsibility, as well as the
19	audit firms. It is not difficult to find
20	financial experts to serve on the Board, so I
21	think we have to continue that. I think that's
22	a good practice, and that we should encourage

	Page 368
1	it.
2	MR. HARRIS: Thank you. Anne.
3	MS. SIMPSON: Thank you, and I
4	wholeheartedly agree with Bonnie. I think that
5	it is time for shareholders to step up. And if
6	we were to look at the votes cast on the
7	reappointment of auditors in recent years,
8	even where there had been grim, grim results
9	that had not been detected in advance, I think
10	we would all look rather ashamed that we
11	weren't paying more attention. So, I think
12	that's a place marker, the role of
13	shareholders and what shareholders could and
14	should be doing to back up the improvement in
15	quality.
16	And just for the record, to say I
17	would welcome the PCAOB looking at the
18	European Commission proposals, there's an
19	underlying, I think, shared interest in making
20	this work. We as global investors would
21	certainly find that extremely helpful. And
22	because you're dealing with the same people

	Page 369
1	through the audit networks it could actually
2	be efficient. It doesn't mean that Europe's
3	got it right, but it would I think we would
4	all benefit enormously from that coordination.
5	And if you think there's some work that we can
6	help with accomplish through this advisory
7	group, we'd be glad to contribute.
8	MR. FERGUSON: Let me just say that
9	we are very aware of what the European Union
10	is doing. We're in our people who do this
11	stuff are in contact with them. We have
12	discussions with them. We are in contact with
13	the Financial Reporting Council of the United
14	Kingdom, so we're and aware of the various
15	reports that are being done, so we're very,
16	very aware of that. I think we have not felt
17	it appropriate to put out public statements on
18	what other regulators are doing, but we are
19	very, very aware of that, and very aware
20	it's part of one of the things that
21	motivates the many initiatives we're
22	undertaking, because we're aware that these

	Page 370
1	issues are being considered around the world.
2	MR. HARRIS: Brandon, then Ann,
3	then Brian.
4	MR. BECKER: At the risk of being
5	presumptuous, I think on behalf of the
6	Committee I would just thank the Board members
7	for the gracious extension of their time and
8	their willingness to engage with us. I thought
9	that the one consensus of the entire Committee
10	was how critical the Board's role is in
11	improving audit quality, and our view that by
12	improving audit quality the Board is making a
13	material contribution both to capital raising
14	and protecting investors, and we very much
15	appreciate your efforts and your willingness
16	to listen.
17	MR. HARRIS: Thank you very much.
18	Brian.
19	MR. CROTEAU: Thanks, Steve. I just
20	wanted to comment on a couple of things, a lot
21	of really good and helpful discussion today,
22	and I really appreciate that. I was encouraged

	Page 371
1	by some of the discussion, in particular,
2	relative to insuring we're focusing on root
3	causes not just symptoms. And some of the
4	discussion this morning relative to
5	inspection, process and reporting, and
6	thinking creatively about ways we can even
7	further leverage the results from inspection
8	work, and think about the types of reporting
9	that could be done under Rule 4010. I don't
10	think anyone mentioned it this morning, but I
11	know the PCAOB's Strategic Plan also has an
12	item in it relative to outreach on their
13	inspection reporting, as well, to think about
14	ways to continue and improve their inspection
15	reports, which is, I think, another important
16	area for consideration. So, again, thanks very
17	much for all the helpful input today and look
18	forward to continuing dialogues like this.
19	MR. HARRIS: And I want to conclude
20	where some members began. I want to compliment
21	Joanne Hindman on her really outstanding work
22	in pulling this together.